

M e m o r a n d u m

To: CHAIR AND COMMISSIONERS

CTC Meeting: December 6-7, 2017

Reference No.: 4.10
Action

Published Date: December 5, 2017

From: SUSAN BRANSEN
Executive Director

Prepared By: Laurie Waters
Associate Deputy Director

Subject: **ADOPTION OF THE 2017 ACTIVE TRANSPORTATION PROGRAM AUGMENTATION – METROPOLITAN PLANNING ORGANIZATION COMPONENT (7 OF 10 MPOS) - RESOLUTION G-17-38**

ISSUE:

Should the California Transportation Commission (Commission) adopt the Senate Bill (SB) 1 (Beall, Statutes of 2017) funded 2017 Active Transportation Program (ATP) Augmentation Metropolitan Planning Organization (MPO) component for 7 out of the 10 MPOs as recommended by staff?

RECOMMENDATION:

Commission staff recommends that the Commission:

- (1) Adopt the 2017 ATP Augmentation MPO component, with the exception of the Kern Council of Governments (KCOG), Southern California Association of Governments (SCAG), and Tahoe Regional Planning Agency (TRPA) programs, in accordance with the attached resolution and programming spreadsheet. Commission staff recommendations correspond with the MPO recommendations with one exception. In order to balance the programming to meet the fiscal year funding targets, Commission staff requested that San Joaquin Council of Governments move the \$1,137,000 of Construction funding for the Elmwood Elementary School Access Improvements project from fiscal year 2018-19 to fiscal year 2019-20. San Joaquin Council of Governments agreed to this request.
- (2) Authorize staff to make any specific technical changes, corrections, or exceptions to staff recommendations, with a report of any substantive changes back to the Commission for approval at a subsequent Commission meeting.

In summary, staff recommends that the 2017 ATP Augmentation funds be programmed as follows:

- 22 previously awarded projects valued at \$38,539,000 requesting \$18,865,000 of ATP funds, advancing some or all of the project phases into fiscal years 2017-18 and 2018- 19.
- 24 new projects valued at \$95,785,000 requesting \$32,061,000 of ATP funds, including:
 - \$10,203,000 (32%) for 11 Safe-Routes-to-School projects.
 - \$31,094,000 (97%) for 22 projects that provide benefits to disadvantaged communities.

The Commission's adoption of the 2017 ATP Augmentation – Metropolitan Planning Organization Component is not authorization to begin work on a project. Contracts may not be awarded nor work begin until an allocation is approved by the Commission for a project in the adopted program.

BACKGROUND:

Enabling Legislation

Legislation (Senate Bill 99, Chapter 359, Statutes of 2013 and Assembly Bill 101, Chapter 354, Statutes of 2013) creating the ATP was signed by the Governor on September 26, 2013. SB 1, signed by the Governor on April 28, 2017, directs \$100 million annually from the Road Maintenance and Rehabilitation Account to the ATP beginning in the 2017-18 fiscal year.

ATP Augmentation

The 2017 ATP Augmentation is funded from the approximately \$200 million in state funds authorized by SB 1 that are allocated from the Road Maintenance and Rehabilitation Account to the ATP in fiscal years 2017-18 and 2018-19. While the initial programming capacity for the 2017 ATP Augmentation is in fiscal years 2017-18 and 2018-19, fiscal years 2019-20 and 2020-21 programming capacity became available as previously programmed projects requested advancement into fiscal years 2017-18 and 2018-19.

Funding for the 2017 ATP Augmentation was made available only to:

- Projects programmed in the adopted 2017 ATP that can be delivered earlier than currently programmed.
- Projects that applied for funding in the 2017 ATP but were not selected for funding.

Under state law, the Commission adopts the Active Transportation Program. The Commission adopted the 2017 ATP guidelines in March, the program fund estimate in May, and a revised program fund estimate in October. For the 2017 ATP Augmentation, the Commission adopted guidelines and the fund estimate on June 28, 2017. Project applications were due on or before August 1, 2017. Applications were received for 232 projects, requesting over \$500 million of ATP funds.

The 2017 ATP Augmentation covers fiscal years 2017-18 and 2018-19 with \$192 million in funding capacity for the following program components:

- Statewide (50% or \$96 million)
- Small Urban & Rural (10% or \$19.2 million)
- Large Metropolitan Planning Organization (MPO) (40% or \$76.8 million)

The staff recommendations are based primarily on:

- Funding levels identified in the 2017 ATP Augmentation Fund Estimate;
- MPO Recommendations;
- Statutory requirements; and
- Commission policies as expressed in the ATP guidelines.

MPO Program of Projects – Examples

The MPO program recommendations include significant active transportation projects throughout the state. Examples include:

Fresno Council of Governments

- Fresno County – Biola Community Sidewalk. Install sidewalk, curb ramps, and curb and gutter. The project will meet the needs of residents and community. It also fills in the gap in the sidewalk and provides connectivity and continuity to locations within Biola. Pedestrian traffic safety will greatly be improved.

Metropolitan Transportation Commission

- Alameda County Transportation Commission – I-80/Gilman Interchange Bicycle/Pedestrian Overcrossing and Access Improvements. This project includes the bicycle/pedestrian components of the I-80/Gilman interchange project including a new overcrossing structure and segments of a Class I trail and Class IV bikeway that provide access to an overcrossing. The project connects adjacent neighborhoods to the San Francisco Bay Trail, waterfront recreation, and job centers. The full project reconfigures the interchange as a double roundabout.

Sacramento Area Council of Governments

- Sacramento County – Howe Avenue Bicycle and Pedestrian Improvements. This project includes the design and construction of 0.6 miles of class 2 bike lanes and 850 lineal feet of new sidewalk. The project also includes modification of two intersections and traffic signals for bike lanes, accessibility, bike detection, and safety enhancements as well as design and construction of 675 feet of separated lighted pedestrian walkway.

San Diego Association of Governments

- San Diego Association of Governments – Inland Rail Trail – City of Vista Segment. This project constructs one mile of class 1 bikeway, generally within railroad right-of-way, extending the Inland Rail Trail Corridor in the City of Vista to the Civic Center Sprinter

rail station. Other project improvements include pedestrian improvements at roadway crossings, fencing, and lighting.

San Joaquin Council of Governments

- San Joaquin County – Elmwood Elementary School Access Improvements. This project includes the construction of curb, gutter, and sidewalk with curb ramps along Adrelle Avenue from the East Side Community Park to Bird Avenue. This project will provide sidewalks for pedestrians and bicycle paths for students walking and riding bicycles to school.

Stanislaus Council of Governments

- City of Ceres – Safe Routes to School Morgan Road Corridor Improvement. This project will provide safe routes to school on Morgan Road from Service Road to Whitmore Avenue by providing sidewalk connectivity, Class II bicycle lanes, and enhancing safety crossings with pedestrian refuge islands, striped crossings and traffic signage.

Tulare County Association of Governments

- City of Visalia – Visalia Greenway Belt Trail Connection. This project will construct a multi-use trail approximately 2/3 mile in length, providing connections to trails at the south, west, and north ends of Visalia. The proposed design will offer solar lighting, bench seating and trash facilities promoting active transportation in a developing area of the city.

Remaining MPO Component

Recommendations for programming projects in the remaining ATP MPO component will be brought forward for consideration at the January 2017 Commission meeting.

Attachments:

Attachment A: Resolution G-17-38

Attachment B: 2017 Active Transportation Program Augmentation – MPO Component (7 of 10) Staff Recommendations

Attachment C: MPO Submittals

CALIFORNIA TRANSPORTATION COMMISSION

Adoption of the 2017 Active Transportation Program Augmentation Metropolitan Planning Organization Component (7 of 10 MPOs)

Resolution No. G-17-38

- 1.1 **WHEREAS**, Streets and Highways Code Section 2384 requires the California Transportation Commission (Commission) to adopt a program of projects to receive allocations under the Active Transportation Program (ATP); and
- 1.2 **WHEREAS**, pursuant to Section 2384, the 2017 ATP is a four-year program covering program years 2017-18, 2018-19, 2019-20, and 2020-21; and
- 1.3 **WHEREAS**, the Commission adopted the 2017 ATP in December of 2016 and January of 2017; and
- 1.4 **WHEREAS**, Senate Bill 1, signed by the Governor on April 28, 2017, directs \$100 million annually from the Road Maintenance and Rehabilitation Account for the ATP beginning in the 2017-18 fiscal year; and
- 1.5 **WHEREAS**, the Commission adopted 2017 ATP Augmentation Guidelines on June 29, 2017 with applicability to the policies and procedures for the use of 2017-18 and 2018-19 fiscal year funding from the Road Maintenance and Rehabilitation Account for the ATP; and
- 1.6 **WHEREAS**, the 2017 ATP Augmentation Fund Estimate provided \$192 million in ATP programming capacity to be apportioned to Statewide (50%), Small Urban & Rural (10%) and Metropolitan Planning Organization (40%) Components; and
- 1.7 **WHEREAS**, the total amount programmed in each fiscal year may not exceed the amount specified in the adopted Fund Estimate; and
- 1.8 **WHEREAS**, the staff recommendations conform to the Fund Estimate and other requirements of statute for the ATP; and
- 1.9 **WHEREAS**, the Commission considered the staff recommendations and public testimony at its December 6-7, 2017 meeting.
- 2.1 **NOW THEREFORE BE IT RESOLVED**, that the California Transportation Commission hereby adopts the 2017 ATP Augmentation, Metropolitan Planning Organization Component (7 of 10 MPOs), to include the program described in the staff recommendations, including the attachments to this resolution; and
- 2.2 **BE IT FURTHER RESOLVED**, that having a project included in the adopted 2017 ATP Augmentation, Metropolitan Planning Organization Component, is not authorization to begin work on that project. Contracts may not be awarded nor work begin until an allocation is approved by the Commission for a project in the adopted program; and
- 2.3 **BE IT FURTHER RESOLVED**, that if available funding is less than assumed in the Fund Estimate, the Commission may be forced to delay or restrict allocations using interim allocation plans, or, if available funding proves to be greater than assumed, it may be possible to allocate funding to some projects earlier than the year programmed; and
- 2.4 **BE IT FURTHER RESOLVED**, that Commission staff, in consultation with the Department and regional agencies, is authorized to make further technical changes in cost, schedules, and

descriptions for projects in the 2017 ATP Augmentation – Metropolitan Planning Organization, consistent with the Fund Estimate, in order to reflect the most current information, or to clarify the Commission's programming commitments, with report of any substantive changes back to the Commission for approval at a subsequent meeting.

2017 Active Transportation Program Augmentation - MPO Component (7 of 10)
Staff Recommendations
(\$1,000's)

#	Applicant	MPO	Co	Project Title	DAC	SOF	Total Project Cost	Recommended ATP Funding	17-18*	18-19*	19-20	20-21	CON	CON NI	PA&ED	PS&E	ROW	Project Type	SRTS
---	-----------	-----	----	---------------	-----	-----	--------------------	-------------------------	--------	--------	-------	-------	-----	--------	-------	------	-----	--------------	------

2017 ATP Funded Projects Requesting Advances

1	Coalinga	FCOG	FRE	Coalinga SRTS Sidewalk Gap Closure and Pedestrian Improvements*	X	X	1,284	1,109	110	999	0	0	999	0	10	100	0	Infrastructure	X
2	Sanger	FCOG	FRE	Sanger Active Transportation Access**	X	X	960	849	75	774	0	0	774	0	0	75	0	Infrastructure	
3	Fresno PARCS	FCOG	FRE	Fresno Pedestrian and Bike Safety Education Program	X	X	265	250	0	250	0	0	0	250	0	75	0	Non-Infrastructure	
4	Alameda County PWA	MTC	ALA	Active Oakland Comprehensive SRTS Program	X	X	977	977	0	977	0	0	977	0	0	0	0	Non-Infrastructure	X
5	Alameda County PWA	MTC	ALA	D Street Improvements	X	X	3,306	542	0	542	0	0	0	0	0	542	0	Infrastructure	
6	Alameda County PWA	MTC	ALA	Somerset Avenue School Corridor SRTS		X	3,652	330	0	330	0	0	0	0	0	330	0	Infrastructure	X
7	Alameda County PWA	MTC	ALA	Lewelling Boulevard SRTS	X	X	3,065	400	0	400	0	0	0	0	0	400	0	Infrastructure	X
8	Berkeley	MTC	ALA	John Muir Elementary SRTS Improvements		X	336	270	270	0	0	0	270	0	0	0	0	Infrastructure	X
9	Emeryville	MTC	ALA	Bike/Ped Greenway Safety & Connectivity Improvement		X	330	265	0	265	0	0	265	0	0	0	0	Infrastructure	
10	Contra Costa County PW	MTC	CC	Pacheco Blvd Sidewalk Gap Closure Phase 3	X	X	1,239	619	0	619	0	0	619	0	0	0	0	Infrastructure	
11	Woodside	MTC	SM	Woodside Elementary Student Pathway Phase 3		X	745	528	0	528	0	0	528	0	0	0	0	Infrastructure	X
12	Citrus Heights	SACOG	SAC	Citrus Heights Electric Greenway (Class I Multi-Use Trail)		X	7,015	350	350	0	0	0	0	0	350	0	0	Infrastructure	
13	Citrus Heights	SACOG	SAC	Mariposa SRTS (Phase IV)		X	2,603	2,100	109	340	0	1,651	1,629	22	109	242	98	Infrastructure	X
14	National City	SANDAG	SDG	Euclid Avenue Bicycle and Pedestrian Enhancements	X	X	3,960	3,335	3,335	0	0	0	3,335	0	0	0	0	Infrastructure	X
15	Escondido	SANDAG	SDG	Juniper Elementary Bike/Pedestrian Improvements and SRTS Outreach	X		1,386	1,336	86	93	1,157	0	1,107	50	86	93	0	Non-Infrastructure	X
16	Escondido	SANDAG	SDG	Escondido Creek Trail Bike Path Improvements	X		1,632	1,632	90	200	1,342	0	1,342	0	90	200	0	Infrastructure	
17	Stockton	SICOG	SJ	Miner Avenue Complete Streets***	X	X	1,760	670	670	0	0	0	0	0	0	670		Infrastructure	
18	Tracy	SICOG	SJ	Lowell Avenue Sidewalk Reconstruction Project	X	X	328	232	0	232	0	0	232	0	0	0	0	Infrastructure	X
19	SJ Regional Transit District	SICOG	SJ	RTD's Bike and Bus Transportation Project**	X	X	272	198	0	198	0	0	198	0	0	0	0	Infrastructure	X
20	Turlock	STANCOG	STA	SRTS ADA Ped Improvements, Various Locations**	X	X	1,760	1,521	249	1,272	0	0	1,272	0	125	124		Combination	X
21	Farmersville	TCAG	TUL	Farmersville SRTS East Walnut Avenue	X	X	827	520	88	432	0	0	426	0	25	63	6	Combination	X
22	Tulare County	TCAG	TUL	Woodville Sidewalk Improvements along Road 168	X	X	837	832	75	757	0	0	757	0	0	75	0	Combination	X
							38,539	18,865	5,507	9,208	2,499	1,651	14,730	322	795	2,989	104		

New Projects Recommended for Funding

1	Mendota	FCOG	FRE	Mendota Junior High SRTS	X		158	158	0	0	158	0	129	0	1	28	0	Infrastructure	X
2	Fowler	FCOG	FRE	Golden State Blvd Bike/Ped Trail from Adams to Clayton	X		269	242	0	0	38	204	204	0	3	35	0	Infrastructure	
3	Fresno County	FCOG	FRE	Biola Community Sidewalk	X		1,364	245	0	0	0	245	0	0	15	230	0	Infrastructure	X
4	ACTC	MTC	ALA	I-80 Gilman I/C Bike/Ped Over-crossing and Access Improvements	X	X	42,534	4,152	0	4,152	0	0	4,152	0	0	0	0	Infrastructure	

2017 Active Transportation Program Augmentation - MPO Component (7 of 10)
Staff Recommendations
(\$1,000's)

#	Applicant	MPO	Co	Project Title	DAC	SOF	Total Project Cost	Recommended ATP Funding	17-18*	18-19*	19-20	20-21	CON	CON NI	PA&ED	PS&E	ROW	Project Type	SRTS	
5	Oakland	MTC	ALA	Oakland SRTS: Crossing to Safety	X	X	2,245	1,895	0	1,895	0	0	1,564	0	0	331	0	Infrastructure	X	
6	Concord	MTC	CC	Downtown Corridors Bike/Ped Improvements	X	X	4,349	623	134	489	0	0	0	0	134	404	85	Infrastructure		
7	Corte Madera	MTC	MRN	Central Marin Regional Pathways Gap Closure	X	X	2,968	415	0	415	0	0	0	0	70	345	0	Infrastructure		
8	Napa County Office of Education	MTC	NAP	Napa County SRTS	X	X	811	437	437	0	0	0	437	0	0	0	0	Non-Infrastructure	X	
9	SFMTA	MTC	SF	Vision Zero SF Safer Intersections	X	X	2,062	2,002	2,002	0	0	0	2,002	0	0	0	0	0	Non-Infrastructure	
10	San Carlos	MTC	SM	Route 101 Holly Street Bike/Ped Overcrossing	X	X	6,250	4,200	4,200	0	0	0	4,200	0	0	0	0	0	Infrastructure	
11	Suisun City	MTC	SOL	McCoy Creek Trail**	X	X	4,287	2,367	0	0	650	1,717	1,717	0	0	650	0	Infrastructure		
12	Elk Grove	SACOG	SAC	Elk Grove Florin Rd Sidewalk Infill SRTS		X	1,101	814	41	0	773	0	725	48	41	0	0	Combination	X	
13	Rancho Cordova	SACOG	SAC	Cordova Park SRTS	X	X	2,346	1,889	210	1,679	0	0	1,679	0	0	210	0	Infrastructure	X	
14	Sacramento	SACOG	SAC	Meadowview Road Complete Street Phase 2	X	X	3,119	1,618	424	1,194	0	0	1,194	0	0	250	174	Infrastructure		
15	Sacramento County	SACOG	SAC	Howe Avenue Bicycle and Pedestrian Improvements	X	X	2,152	400	191	209	0	0	0	0	0	191	209	Infrastructure		
16	Rancho Cordova	SACOG	SAC	Safe Routes to School Plan	X	X	277	245	245	0	0	0	245	0	0	0	0	Plan	X	
17	Yuba City	SACOG	SUT	Harter Parkway and Sutter Bike Path Gap Closure		X	2,241	153	0	153	0	0	0	0	0	153	0	Infrastructure		
18	San Diego Association of Governments	SANDAG	SDG	Inland Rail Trail-City of Vista Segment	X		11,083	5,603	0	500	5,103	0	5,103	0	0	500	0	Infrastructure		
19	Chula Vista Elementary School District	SANDAG	SDG	Chula Vista Rides to School!	X		202	202	2	200	0	0	0	200	1	1	0	Non-Infrastructure		
20	San Diego County	SANDAG	SDG	Rock Springs Road SRTS Sidewalks and Bike Lanes	X		1,717	1,160	280	880	0	0	1,312	0	100	180	125	Infrastructure	X	
21	Stockton	SICOG	SJ	Active Safe Routes to School	X	X	359	359	0	359	0	0	0	359	0	0	0	Non-Infrastructure	X	
22	San Joaquin County	SICOG	SJ	Elmwood Elementary School Access Improvements	X	X	1,772	1,137	0	0	1,137	0	1,137	0	0	0	0	Infrastructure	X	
23	Ceres	STANCOG	STA	SRTS Morgan Road Corridor Improvements	X	X	979	745	0	0	71	674	674	0	0	71	0	Combination	X	
24	Visalia	TCAG	TUL	Visalia Greenway Belt Trail Connection	X	X	1,140	1,000	0	0	0	1,000	1,000	0	0	0	0	Infrastructure		
							95,785	32,061	8,166	12,125	7,930	3,840	27,474	607	365	3,579	593			
	* Columns Represent SB1 Augmentation Funding																			
	** Applicant received less than requested in the 2017 ATP. Additional funds provided through 2017 ATP Augmentation Funds																			
	*** Project recommended for \$3,816,000 of Statewide 2017 ATP Augmentation Funds for CON Phase*																			

CON: Construction Phase
 DAC: Benefit to Disadvantaged Communities
 PA&ED: Environmental Phase
 Plan: Active Transportation Plan
 PS&E: Plans, Specifications & Estimate Phase
 REC TR: Recreational Trails Eligible
 ROW: Right-of-Way Phase
 SRTS: Safe Routes to School